Ministry of Panchayati Raj (DPE Division)

Minutes of the Meeting of the Seventh Central Executive Committee (CEC) of Rajiv Gandhi Panchayat Sashaktikaran Abhiyan (RGPSA) held on 03.02.2014 in Committee Room of Ministry of Statistics and Programme Implementation Sardar Patel Bhawan, New Delhi.

A meeting of the Central Executive Committee (CEC) of the Rajiv Gandhi Panchayat Sashaktikaran Abhiyan (RGPSA) was held under the chairpersonship of Smt. L. M. Vas, Secretary, Ministry of Panchayati Raj at 11:00 A.M in Committee Room of Ministry of Statistics and Programme Implementation Sardar Patel Bhawan, New Delhi. The list of the participants is at Annex-I.

- 2. At the outset, the Chairperson welcomed the members to the meeting. Thereafter, Perspective Plans & Annual Plans 2013-14 received from States of Bihar, Manipur, Uttar Pradesh, Assam, Daman & Diu and Dadra & Nagar Haveli and proposal of Innovative practice relating to "Strengthening of Gram Panchayats Organisations in Mulbagal Taluka" in Karnataka were discussed.
- 3. The decisions of the CEC on the specific proposals of each State are at Annex-II.
- 4. The meeting ended with a vote of thanks to the Chair.

List of the Participants of Central Executive Committee Meeting of Rajiv Gandhi Panchayat Sashaktikaran Abhiyan (RGPSA) held on 03.02.2014 at Committee Room Second Floor Sardar Patel Bhawan Delhi.

S.No.	Name	Designation/ organization		
1.	Smt. Loretta Mary Vas	Secretary, Ministry of Panchayati Raj		
2	Smt. Rashmi Shukla Sharma	Joint Secretary, RGPSA		
3	Shri Sushil Kumar	Joint Secretary, MoPR		
4	Smt. Neerja Shekhar	Joint Secretary, MoPR		
5	Sh. B. D. Birdi	Adviser, Planning Commission		
6	Sh. Meenakshisundaram	Vice-Chairperson, MYRADA, Bengalluru		
7	SmtNirmalaBuch	President, MahilaChetnaManch, Bhopal		
8	Sh. G.P. Gupta	CCA, MoPR		
9	Sh. Manoj Rai	Director, PRIA, New Delhi		
10	Sh. G. Balasubramaniam	Deputy Adviser, Ministry of Drinking Water &		
		Sanitation		
11	Sh. Amba Dutt Bawari	Under Secretary, Ministry of Health & Family		
		Welfare		
12	Sh. Rajeev Prakash	Director, Ministry of Tribal Affairs, Govt. of		
- 10		India, New Delhi		
13	Sh. A. L. Meena	Principal Secretary, Panchayati Raj, Govt. of		
		Bihar		
14	Sh. Sumit Aggarwal	Consultant, Bihar		
15	Sh. R M. Srivastava	Principal Secretary, Panchayati Raj, Govt. of Uttar Pradesh		
16	Cl. C. 11 P.1			
16	Sh. Sorabh Babu	Director, Panchayati Raj, Govt. of Uttar Pradesh		
17	Sh. Sudhan Chandola	Joint Director, Panchayati Raj, Govt. of Uttar		
1,	on outline of the contraction	Pradesh		
18	Dr. M. R. Ekanthappa	Addl. Chief Regional Director, RD & PR		
10	211111 11 21 21 11 11 PP	Deptt., Govt. of Karnataka		
19	Ms. Swaroop Iyengar	Avantika Foundation, Karnataka		
20	Sh. Sameer Kumar Khare	Principal Secretary, Panchayati Raj, Govt. of		
		Assam		
21	Sh. K. K. Dwivedi	Commissioner, Panchayat & RD Deptt., Govt.		
		of Assam		
22	Sh. K. Kalita	Director, SIRD, Govt. of Assam		
23	Sh. Khageshwar Pegu	Jt. Director, P & RD Deptt., Govt. of Assam		
24	Sh. G. S. Meena	Secretary, PRI, Govt. of Dadra & Nagar Haveli		
25	Sh. S. S. Sidhu	Spl. Secretary, PRI, Govt. of Daman & Diu		
26	Sh. M. M. Beruwala	PWD, Govt. of Daman & Diu		
27	Ms. Hetal Shah	Consultant, Govt. of Daman & Diu		

28	Barun Mitra	Principal Secretary, Govt. of Manipur
29	Dr. K. Shyam Sunder	Director, RD & PR Deptt., Govt. of Manipur
30	Dr. K. Jayalakshmi	Professor, NIRD, Hyderabad
31	Sh. Abhjit Mishra	State Project Manager,
32	Ms. Sonali Srivastava	Head, ARGHYAM
33	Shri MahaBirPershad	Director, RGPSA
34	Shri Kumar Nityanand	Under Secretary, RGPSA
35	Shri Sanjay Kumar Upadhyay	Under Secretary, RGPSA

BIHAR

Perspective Plan and Annual Plan 2013-14 of Bihar Decision by CEC on Performance Parameters of Bihar A.

SL.	Performance Parameters as indicated in	State Goal for 2013-14	Decision of the CEC
No.	Guidelines		keeping in view the
			status and target
			indicated by State and
			the comments of
			Programme Division
1	Articulating an appropriate policy framework	Draft Policy framework regarding administrative and technical	Accepted
	for providing administrative and technical	support is attached. (Panchayat Engineering Organisation and	
	support to Panchayats.	Panchayat Lekhapal)	
2	Strengthening the financial base of Panchayats	The taxation Rule would be finalised by end of current financial	Accepted subject to
	by assigning appropriate taxes, fees, etc.	year.	finalisation of taxation
			rules/ framework. It was
		State Government had further informed that ZilaParishads derive	suggested that
		their own income, basically from Sairats, such as bus stands, parking	"maximum" taxation
		lots, toll bridges, etc. The maximum revenue of a ZilaParishad under	rates should not be fixed
		this head is Rs. 25 lakhs. On the other hand, the Panchayat Samitis	by the State.
		and Gram Panchayats do not have any revenue of their own at	
		present as the State Government had not notified minimum and	
		maximum rates of taxes, tolls, fees etc. to be imposed by them.	
		However The taxation Rules are expected to be finalised by end of	
		the current financial year.	

3	Provision of untied funds to Panchayats and timely release of SFC and Central Finance Commission (CFC) grants.	Amount allotted in 2012-13:- 672.56 Cr Amount allotted in 2013-14:- Sanctioned Amount:- 815.25 Cr First Instalment Released:- 423.49 Cr. State Government had further informed that Annual provision of untied funds to Panchayats are as follows: Under 4th SFC - 4 Lac 13th FC - 6 lac BRGF - 6 Lac MMGY - 1 Lac	Accepted
		The State Govt. also provides matching funds if Panchayats use their untied funds for Anganwadis, roads and drains.	
4	Ensuring devolution of funds, functions and functionaries. (Activity Mapping chart must be attached with the Perspective Plan.)	The State Govt. is working on devolution for drinking water, sanitation and Anganwadi workers.	The process of devolution may be speeded up in the areas selected.
5	Preparing and operationalizing a framework for bottom-up grassroots planning and convergence through the DPC.	The guidelines and rules are already issued in this regard Notification no 4458/ dated 29.08.2008 of DPC Rules is enclosed. Uploading Annual plans (for 2012-13 and 2013-14) of all Districts on PlanPlus	The State may build the capacities of DPCs.
6	Ensuring free and fair elections, and making the SEC autonomous.	All practices adopted for Conduct of General elections are adopted as well. State Government had further informed that Voter's Awareness Campaign for making elections more fair and transparent is already in practice in the State. It will be shared with MoPR	Accepted
7	Strengthening the institutional structure for capacity building of Panchayats, selecting suitable partners for capacity building, and improving outreach and quality of capacity building.	Establishment of dedicated SPRC, selection and gradation of resource persons and also development of customized module for ensuring quality training with strong monitoring system. Initiating electronic delivery of 54 services through Panchayats by March 2014, since the State has identified 54 services under its Public Services Act.	Accepted
8	Putting in place a system of performance assessment of Panchayats.	PRD, Bihar has already been followed the GOI guidelines for Panchayat SashaktikaranPuraskar. List of On-watch Panchayats shall be furnished.	Accepted
9	Strengthening Gram Sabhas, promoting	Detailed guidelines and Rule for Gram Sabhas have been issued also	Accepted

	MahilaSabhas/Ward Sabhas	developed a hand book for awareness. Operational guidelines/direction have already been issued for conduct of effective Gram Sabhas&MahilaSabhas - letters no. 6339. dated 30.08.13 and 7626 dated 28.10.13 are enclosed Gram Sabha Rules 2012 notification no 5529/dated 14.09.12 also enclosed. Copy of circular issued for ward Sabha for MGNREGA is attached - 161554 dated 03/09/2013.	
10	Institutionalizing accountability processes such as voluntary disclosure of information and social audit.	Will consider in next year plan. State will ensure the compliance in this regard from the next financial year Annual Plan onward. The Bihar Panchayat Raj Act, 2006 have provision for placing the audit report of C & AG or an authority authorized before the legislature and it in practice. While State have system of Audit of 1/4th Panchayat Annually apart from this Social Audit is also in practice under MGNREGA. The progress of social audit is MGNREGA may be seen on NAREGA Soft - Copy attached	Accepted
11	Strengthening the system of budgeting, accounts and audit, including use of e- enabled processes. Maintenance of Panchayat accounts on-line at least for District and Intermediate Panchayats. Issuing of guidelines/rules for voluntary disclosure of budget and accounts by Panchayats.	Conduction of refresher training program for e-enabled processes to maintenance of Panchayat accounts on-line at least for District and Intermediate Panchayats. Issuing of guidelines/rules for voluntary disclosure of budget and accounts by Panchayats. Closure of Year Book for 2012-13 and 2013-14 in PRIASoft	Accepted
12	Ensuring compliance of State laws and rules with PESA.	NA	-

State: Bihar

Decision of Central Executive Committee (CEC) on activities proposed in Annual Plan 2013-14

Sl. No.	Activity Head	Details provided by the State	Cost Norms under RGPSA	Component wise Financial Implication	Decision of the CEC
1	Administrative and Tec	chnical Support			
1.1	One Deputy Panchayat Secretary	The average population of Gram Panchayat in Bihar is above 11000. The PRD has planned to deploy 1 Deputy Panchayat Sachiv per GP @ Rs 12,000 per month in all the 8406 GPs for 5 months.	Upper Ceiling for administrative and accounting & data entry support to GPs @ Rs. 25,000/- per month for a population of 5000. Maximum entitlement of State under Administrative support is 17.5 Crores.	5043.60 lakhs	The CEC gave "in principle" approval for Accountants cum Data Entry Operator. However, the funds provided would be within the ceiling limit as per RGPSA norms. No
1.2	One Accountant cum Data Entry Operator	The PRD has planned to deploy 1 Accountant cum Data Entry Operator per GP @ Rs 10,000 per month in all the 8406 GPs for 5month		4203 lakhs	funds were needed in 2013-14. The State needs to come in 1st Quarter of next year for funds for 2014-15.
1.3	One Panchayat Sahayak per GP	The PRD has planned to deploy 01 Panchayat Sahayak per GP @ Rs.8000 per month in all the 8406 GPs for 5 month.		3362.40 lakhs	
	Engineering Cell at Zia	Parishad level			
1.4	I) Executive Engineer	PRD has planned to deploy one		85.50 lakhs	

	per District One (Total 38 Ex. Ers)	Executive Engineer per district @ Rs 45000 per month in the total 38 district for 5 month. State Government had further informed that they have planned for Panchayat Engineering Organization as dedicated structure. GOI may permit as per	Technical assistance @ Rs. 30,000 per month per Block	Reduce as per GoI norms	Not Approved
		RGPSA norms and rest shall be			
	II) Junior Engineers at	meeting by State Government. PRD has planned to deploy 122		122 lakhs	
	Zilaparishad (Total 122	Junior Engineer at the ZilaParishad			
	nos of Jr. Ers)	level @ Rs 20000 per month.			
	Engineering Cell at Sub	divisional level			
1.5	I) Assistant Engineer at Sub divisional level	PRD has planned to deploy one Assistant Engineer at the Sub			
	(@ of one AE per five	divisional level (a cluster of five			The CEC has given "in
	Block) (Total 107 nos	block) @ Rs 30000 per month. The	Technical assistance @ Rs. 30,000		principle" approval for 1200
	of Asst. Ers)	total no of blocks are 534 for 5	per month per Block		JEs @ Rs. 30,000/-per month
		month			for block level, who will
	II) One Junior				look after the works of Gram Panchayats. The State
	Engineers per 10 GP				needs to come in 1st quarter
	(Total 841 nos of Jr.				of next year (2014-15). No
	Ers)				funds are needed in 2013-
					14.

		PRD has planned to deploy one Junior Engineer at the Sub divisional level (a cluster of ten GPs) @ Rs 20000 per month. The total no of GPs are 8406 for 5 month (The basis of deployment of Junior Engineer is given as bellow: a) per 10 GP - 1 J Er., b) 11-20 GP - 2 J Er., c) 20-30 GP - 3 J Er., d) and more then 30 GP - 4 Junior Engineers would be provided).		841 lakhs	
		Sub Total (1)		13818 lakhs or 138.18 Cr	
2	GP Building			150,10 CI	
2.1	Construction and furnishing of 100 new GP Buildings with toilet, electricity and drinking water facilities (with contribution of Rs. 90 lakh per GP from RGPSA)	50 buildings in 1st FY, 50 buildings in 2nd FY.@ Rs.90 lakh per each GP. State Government had further informed that Request from Hon'ble CM, Bihar in this regard has been communicated to the Union Cabinet Minister, Ministry of Tribal Affairs and Panchayati Raj, GoI. (Annex-A) State Government has planned for Panchayat SarkarBhawan in every Gram Panchayat at the cost of about Rs 95 lac. GOI may provide assistance as per RGPSA norms/ or proposed revised norms, rest funds shall be arranged by the State Government.	For GPs upto 5000 population: Rs. 12 lakhs per GP building. For GPs with more than 5000 population: Rs. 15 lakhs per GP building.	4500 lakhs	The State proposed unit cost of Rs. 95.00 lakh for GP building. The CEC considered and approved for 300 GPs @ Rs. 15.00 lakh per GP subject to submission of list of concerned Gram Panchayats. The remaining cost would be borne by the State Govt. Approved upto 25% of the approved plan fund.

2.2	Provision for furnishing of GP buildings 1865 @ of Rs 5 lakhs per GP	Furnishing of GP @ 5 lakh per GP.	UptoRs. 3 lakhs per GP building.	55.95 lakhs	Not Approved
	-	Sub Total (2		4555.95 lakhs or 45.55 Cr	
3	Institutional Structure				
3.1	Establishment of one SPRC (one time only) - construction and purchase of equipment's	The State proposed Rs. 1.00 cr. for construction of SPRC.	UptoRs. 1 crore per State over the plan period	100 lakhs or 1.00 Cr	The CEC has given "in principle" approval for Rs. 1.00 cr. for establishment of SPRC and approved Rs. 10.00 lakh initially during current year 2013-14 to start with preparatory activities. The State Govt. in the CEC meeting informed that no SIRD is available in Bihar. The SIRD facility available previously had been available at Ranchi.
3.2	Recurring expenditure on hiring of services of Experts/ Senior Retired Govt Officials (as and when necessary) and maintenance of SPRC	Cost as per MoPR / RGPSA Guidelines.	Upto Rs. 40 lakh per annum per SPRC		No fund asked for
3.3	Establishment/ construction of 38 DPRCs and purchase of equipments at district level	15 DPRCs in 2nd FY, 18 DPRCs in 3rd FY and the remaining 5 are proposed in 4th FY @ Rs.2 Crore per DPRC	Upto Rs.2 crore for new DPRC for plan period		The CEC has given "in principle" approval for 15 DPRCs. The State needs to provide design details of DPRC etc. Funds would be

					provided in 2014-15.
3.4	Recurring expenditure on hiring of Faculty (as and when necessary) and maintenance of DPRC	Hiring of Faculty (as and when necessary), one Administrative Assistant, one Accountant cum Data Entry Operator, two Peons and two Guards will be provided for every DPRC. For the current Financial Year State has proposed the recurring cost for 23 DPRCs @ Rs. 1000000/-	Upto Rs.10 lakh per annum per DPRCs	230 lakhs	03 faculty and support staff each for 20 DPRC @ Rs. 10.00 lakh per annum per DPRC, was approved. Salaries would be provided for 06 months for 2013-14.
3.5	Establishment of Block level Resource Centres (BRCs) 534	150 BRCs in 1st FY, 250 in 2nd FY and 134 in 3rd FY would be established @ Rs.10 lakh per BRC. State Government had further informed that there are existing Government buildings structured under RD Programm. Refurnishing, furniture, IT support & manpower are proposed for making 150 BRCs functional.	Upto Rs.10 lakh per Centre	1500 lakhs	The CEC has approved IT support & Manpower for 20 BRCs as per RGPSA norms. The State is required to furnish unit cost details of manpower & IT support.
		Sub Total (3)		2730 lakhs or 27.30	
4	Strengthening of State Election Commission			Cr.	
4.1	Strengthening of SEC (for preparation and updation of database/website) - HR support, Computer with	Activities proposed for State Election Commission are: • Renovation of Computer Room & Data Centre • Purchasing furniture & fixtures for Commission	Upto Rs.2 crores per State/UT	50 lakhs	The State is required to provide an integrated plan for strengthening of SEC for next FY (2014-15).

	Printer &Scanner and Renovation of Computer Room & Data Centre	 Hqrs. Purchasing of EVMs Purchasing 6 computers for the Commission Hqrs. Manpower/ HR support on hiring basis (2 Data Analysts) An amount of Rs. 50 lakh is proposed. 			
		Sub Total (4)		50 lakhs	
5	Capacity Building &Tra	aining activities			
5.1	Training Need Assessment	Rs. 5 lakh per year	UptoRs. 5 lakhs per year per State/UT	5 lakhs	Accepted
5.2	Development of Training Modules (core content development & designing)	Rs. 5 lakh per year	UptoRs. 5 lakhs per year per State/UT	5 lakhs	Accepted
5.3	Development of Training/ IEC Materials including Film	Rs. 10 lakh per year.	UptoRs. 10 lakhs per year per State/UT	10 lakhs	Accepted
5.4	Training of Master Trainers (216 nos at State level + 2136 at district level = 2352) - 4 days per annum	Cost @ Rs 1850 per person per day x 2352 participants x 4 days	-	174.04 lakhs	Accepted
5.5	Exposure Visit within the State (batch of 20 persons x 38 batches per year x 3 days including travel)	Rs. 2000 per participant x 38 batches x 20 persons/ batch x 3 days	UptoRs. 2000/- per day per participant	45.6 lakhs	Accepted

Evaluation of Training Programs Rs. 5 lakh per year (lump sum) Programs Rs. 1850 per person per day x 150 participants (1010 wed by 3 days refresher training Property on the participants (1010 wed by 3 days refresher training Property writing and preparation of UC for 76 participants (2 persons/district x 38 districts) Rs. 500 per participants x 10 days Rs. 500 per participants x 10 days Rs. 1500/- per head/day Rs. 1500/- per head/day	5.6	Exposure Visit outside the State (batch of 20 persons x 5 batches per year x 7 days including travel)	Rs. 10000 per participant x 5 batches x 20 persons/ batch x 7 days	Rate and duration to be proposed by State/ UT	70 lakhs	Accepted subject to submission of cost break up of expenditure per participant.
on DTS for selected MRPs & Faculties (150 participants) followed by 3 days refresher training 5.9 Three Days Training on record keeping, report writing and preparation of UC for 76 participants (2 persons) district x 38 districts) 5.10 10 days Computer Courses at block level for gram panchayat level functionaries (8406) 5.11 6 One day Workshops for IT persons at GP level for GP level IT Functionaries 5.10 Orientation of ERs and functionaries of PRIs at GP level. 5.11 So Der participants x 05 days/03 days 5.12 day 6 Rs. 1850.00 per participant per day x 8406 8 Rs. 1850.00 per participant per day 6 Rs. 1500/- per head/day 6 Rs. 1500/- per head/day 6 Rs. 1500/- per head/day 7 So Der participants x 10 days 8 Rs. 1850.00 per participant per day 8 Rs. 1850.00 per participant per day 6 Rs. 1500/- per head/day 7 So Der participants x 6 workshops 8 Rs. 1850.00 per participant per day 8 Rs. 1850.00 per participant per day 9 Rs. 1500/- per head/day 10 So Der participants x 6 workshops 10 Corientation of ERs and functionaries of PRIs at GP level.	5.7		Rs. 5 lakh per year (lump sum)		5 lakhs	Accepted
on record keeping, report writing and preparation of UC for 76 participants (2 persons/district x 38 districts) 5.10 10 days Computer Courses at block level for gram panchayat level functionaries (8406) 5.11 6 One day Workshops for IT persons at GP level IT Functionaries Sub Total (5) Participants x 03 days day day day day day day day	5.8	on DTS for selected MRPs & Faculties (150 participants) followed by 3 days refresher			13.87 lakhs	Accepted
Courses at block level for gram panchayat level functionaries (8406) Hands on training of personnel deployed for data entry at GP level 5.11 6 One day Workshops for IT persons at GP level IT Functionaries Punctionaries Orientation of ERs and functionaries of PRIs at GP level. Sub Total (5) participants x 10 days Rs. 10 days Rs. 1500/- per head/day 252.18 lakhs Accepted Total (5)	5.9	on record keeping, report writing and preparation of UC for 76 participants (2 persons/district x 38		1 1 1	4.21 lakhs	Accepted
for IT persons at GP level for GP level IT Functionaries Orientation of ERs and functionaries of PRIs at GP level. Sub Total (5) 1005.22 lakhs or	5.10	Courses at block level for gram panchayat level functionaries	participants x 10 days Hands on training of personnel	@ Rs. 1500/- per head/day	420.30 lakhs	Accepted
	5.11	for IT persons at GP level for GP level IT	participants x 6 workshops Orientation of ERs and	@ Rs. 1500/- per head/day	252.18 lakhs	Accepted
			Sub Total (5)		1005.22 lakhs or 10.05 Cr	

6	Innovative activities to	Support Panchayat processes			
6.1	Support to Gram Panchayats for preparing plans, conduct Gram Sabha and Special Gram Sabha meetings, maintenance of accounts etc. State has proposed to conduct Gram Sabha meetings, preparation of plans and also maintenance of accounts etc. State has planned to provide adequate support to all gram Panchayats for the above Panchayats and take steps to assign appropriate revenue to the Panchayats. Rs. 50000 per gram panchayat per annum x 8406 GPs total proposed amount is Rs. 42030000/-		Rs. 2 Crore per State per annum	420.03 lakhs	Not Accepted. The State needs to examine the proposal on the model of Karnataka, Maharashtra, Chhattisgarh etc. and submit its proposal in the next FY.
		Sub Total (6)		420.3 lakhs	
7	E- enablement of Panch	ayats			
7.1	Laptop, UPS, Scanner and Printer for Accountant-cum-Data Entry Operator at Gram Panchayat (8406 GPs)	Rs. 65000 per GP × 8406	 a) Computer, UPS and Pinter-Rs. 40,000/- per Panchayat b) Additional Manpower/Service Provider- to be 	5463.90 lakhs or 54.63 Cr	The CEC has approved desktop computer for 100 GPs having buildings and manpower (@ Rs. 40,000/-per GP) subject to submission of list of such
7.2	Internet Connectivity and Recurring cost for implementation of e- Panchayat MMP at GP Level	Rs 2000 per Gram Panchayat level x 12 months	assessed separately for each States	2017.44 lakhs or 20.17 Cr	GPs. The State need to develop long term e-Panchayat Plan. The other items (7.2-7.4) not
7.3	Laptop, UPS, Scanner and Printer for each Panchayat IT Operator at Panchayat Samiti Level for	Rs. 65000 per Block Panchayat level x 534		347.10 lakhs	accepted

7.4	implementation of e- Panchayat MMP (534 Block Panchayats) Internet Connectivity and Recurring cost for implementation of e- Panchayat MMP at	Rs 2000 per Block Panchayat level per month		128.16 lakhs	
	Panchayat Samiti				
	Level	Sub Total (7)		7956.60 lakhs or 79.56 Cr.	
8]	IEC Activities			
8.2	Designing of Communication Strategy and developing IEC materials for Gram Sabha Campaign Gram Sabha level	Designing of Communication Strategy and developing IEC materials for Gram Sabha campaign This activity will be done at State level through outsource expert agency. To generate awareness of the		5 lakhs 190 lakhs	It will be 1% of the total Plan outlay approved for the State.
	Campaigns @ Rs.5 lakh per district per year - lumpsum	people on Gram Sabha and enhance the level of their participation for proper functioning of Gram Sabha			
		Sub Total (8)		195.00 lakhs	
9		nmme Management			
9.1	Development of Rules for transaction of works/ business devolved to Panchayats.		Upto 5% of the total cost	8 lakhs	It will be 5% of the total Plan outlay approved for the State. The State has been advised to set up good team of different experts in
9.2	Programme Management Cost @ 5% of the total cost.	In case of need, services of Experts/ Senior Retired Govt Officials will be hired.		1828.49 lakhs or 18.28 Cr	Panchayati Raj. State was also advised to submit UC of Rs. 2.02 Crores released to the State

in	2012	for	PMU	support
un	der e-	Panc	hayat	MMP

Manipur

B. Perspective and Annual Plan 2013-14 of MANIPUR

• The State may issue guidelines regarding functioning of DPCs.

Decision by CEC on Performance Parameters of Manipur

SL.	Performance Parameters as	Target to be met in 2013-14	Decision by CEC keeping in view the
No.	indicated in Guidelines		status and target indicated by the State
1	Articulating an appropriate policy	Master Plan preparation in the 1st year i.e. 2013-14 for provision	Accepted.
	framework for providing	of 321 (TDO), 321 (ADO) and 321 (LDC) to the GPs. Process of	
	administrative and technical	recruitment completion in the last quarter of 2013-14.	
	support to Panchayats.		
2	Strengthening the financial base of	State has indicated that Rules & Regulations for Land and	Approved, subject to State providing
	Panchayats by assigning	Property Tax to be imposed by PRIs to be framed by 2014. As per	details of rules & regulations regarding
	appropriate taxes, fees, etc.	section 40 & 70 of the MPR Act, 1994, there are provisions for	land & property tax.
		levying taxes by GPs & ZPs.	·
3.	Provision of untied funds to	All pending UCs have been submitted to GOI for further release	The CEC advised that State to build up
	Panchayats and timely release of	of funds. Funds so released go directly to PRIs. Untied Funds to	data base of tied & untied funds available
	SFC and Central Finance	be created under Demand No. 38 - Panchayat in the State Budget.	at DP/GP level, and assess if these are
	Commission (CFC) grants.		adequate.
4	Ensuring devolution of funds,	The Govt. of Manipur has issued orders for devolution of powers	The CEC advised that timeline be set up
	functions and functionaries.	& functions to PRIs relating to 22 line departments in conformity	for devolution of functions to GPs
	(Activity Mapping chart must be	with the 29 items listed in the Eleventh Schedule of the	
	attached with the Perspective Plan.)	Constitution of India.	
		State Cabinet in its Meeting dated 02.09.2005 had approved the	
		activity mapping in respect of 16 Line Departments. Five	
		Departments have devolved powers to PRIs namely Fisheries,	
		Rural Dev& Panchayati Raj, Horticulture, Tribal Development	

		and Science & Technology. The remaining will be encouraged to devolve powers.	
5	Preparing and operationalizing a framework for bottom-up grassroots planning and convergence through the DPC.	The first year would be utilised for TNA, Design of Training and preparation of modules for training at 2 tiers of Panchayats. The process of Micro planning would be carried out in all the GPs. Uploading Annual plans (for 2012-13 and 2013-14) of all Districts on PlanPlus	Accepted.
6	Ensuring free and fair elections, and making the SEC autonomous.	SEC will submit a proposal for strengthening of manpower & infrastructure. State Government will make SEC fully functional & autonomous.	Accepted.
7	Strengthening the institutional structure for capacity building of Panchayats, selecting suitable partners for capacity building, and improving outreach and quality of capacity building.	Master Plan Preparation in the 1st year i.e. 2013-14 for provision of 5(five) Faculty of SPRC. Process of recruitment in the last quarter of 2013-14. SPRC Master Plan preparation in the 1st year i.e. 2013-14 for provision of office infrastructure of SPRC. DPRC Master Plan Preparation in the 1st year i.e. 2013-14 for provision of office infrastructures of DPRCs in nine districts of the State. Master Plan Preparation in the 1st year i.e. 2013-14 for provision of Faculty and staff of DPRCs. SPRC actual Creation of Office infrastructure during the year, 2014-15. DPRCs actual creation of office infrastructure during 2014-15, 2015-16 and 2016-17. Initiating electronic delivery of services through Panchayats by March 2014.	Accepted.
8	Putting in place a system of performance assessment of Panchayats.	Will be put in place through systematic accounting, auditing and monitoring by next year.	State may undertake the performance assessment exercise which is undertaken by other States in 2014-15.
9	Strengthening Gram Sabhas, promoting MahilaSabhas/Ward Sabhas	Will be taken up.	Clear goals may be set up.
10	Institutionalizing accountability processes such as voluntary disclosure of information and social audit.	A systematic accounting method will be adopted and other monitoring mechanism to fix responsibility and accountability.	State may make a plan to promote social audit.
11		Will be put in place through systematic accounting, auditing and monitoring. Voucher of all PRIs should be entered in PRIASoft	More detailed goals may be set.

	including use of e enabled	and Year Book for 2013-14 should also be closed.	
	processes. Maintenance of		
	Panchayat accounts on-line at least		
	for District and Intermediate		
	Panchayats. Issuing of		
	guidelines/rules for voluntary		
	disclosure of budget and accounts		
	by Panchayats.		
12	Ensuring compliance of State laws	NA	N.A
	and rules with PESA.		

Perspective and Annual Plan 2013-14 of Manipur.

SL	Activity Head	Details furnished by State	Cost Norms under	Component	Decision of the CEC
No			RGPSA	wise Financial	
				Implication	
1	a) Administrative and technical support at GP level	l s	administrative and accounting & data entry support to GPs @ Rs. 25,000/- per month for a population of 5000. Maximum entitlement of State under Administrative support is Rs. 10.74 Crores. Technical assistance @ Rs. 30,000 per month	Rs. 9.63 Crore	CEC has approved initially 161 Accountant cum DEO for 06 months @ Rs. 10,000/ Based on performance about devolution, other posts will be considered. Funds would be sanctioned only if there is progress w.r.t devolution.

2 a	GP Buildings Construction of New GP Buildings	Officer (ZP). Roles of Administrative/Technical Staff of Gram Panchayat: i) Technical Development Officer – a) Formulation and Supervision related to various technical tasks of village panchayats, b) Ensure implementation and compliances of constructions sanctioned by Village Panchayats as per the approved plan, field level visits etc. ii) Account-cum-data entry Operators (ADEO) - a) Systematic book keeping and management of accounts and other records of the Village Panchayats as per the prescribed procedures. iii) LDC/Panchayat Sehayak – a) Receipt and issue-To assist in the office procedure of the Village Panchayats The State has planned to undertake construction of 160 no. of Village Authority Building in this plan period from 2013-14 to 2016-17. However, for this year the State has proposed for 40 buildings @ Rs. 15 lakhs per GP building.	For GPs upto 5000 population: Rs.12 lakhs per GP building. For GPs with more than 5000 population: Rs. 15 lakhs per GP	Rs.6 Crore.	Approved for 40 new GP buildings @ Rs. 15.00 lakh per GP during current year where there is no building. Approved upto25% of the approved plan fund.
b	Repair of Gram Panchayat Bhawans	The State has proposed for repair of 87 buildings which require construction of barrier free access, construction of toilets, drinking water and	building. UptoRs. 3 lakhs per GP building	Rs. 3.26 Crore	Approved for 87 GPs for repair @ Rs. 3.00 lakh per GP. The State was advised to provide list of
	Diawaio	electricity connection etc @ Rs. 3.75 lakhs per GP			GPs alongwith cost estimate of

		bui	lding.						kucha& semi pucca GPs separately.
3	Capacity Building a			1.1	C 11		TT to		
a	Training of ERs			posed the i	tollowing to	r Training	Unit cost per		CEC approved the proposal for
	and Functionaries	Act	ivities:-	NI C	T1	A	participant per day	Rs. 1.52 Crore	SL. No. 1, 2 & 3.
			Type/	No. of	Target	Amount is Rs.	for training of Elected Representatives and	Ks. 1.52 Clufe	For SL. No. 4 the CEC advised
			Category of Training	Prog.	Participa nts	Lakhs	Panchayat		the State that the funds may be
		1	Basic	36	1440	48.85	Functionaries under		accessed from the concerned
			Functional	30	1110	10.05	RGPSA:-		Ministry for entrepreneurship
			Course				1. ERs and		Skill Development Programme
		2	I.C.T	36	1440	48.85	Functionaries of		viz. MoRD or MoT etc.
		3	Induction	4	161	6.3	District		
			Course for				Panchayat – Rs.		
			Master				1850.00		
			Trainers				2. ERs and		
		4	Entreprene	36	1440	48.85	Functionaries of		
			urship Skill				Block Panchayat –		
			Developme				Rs. 1470.00 3. ERs and		
			nt				Functionaries of		
			Programme Total	112	4481	152.85	Village Panchayat		
			Total	112	4461	132.83	-Rs. 780.00		
							4. Village Level		
							Training		
							(Training of Gram		
							Sabha, on-site		
							support to		
							Panchayats etc.) – Rs.		
							447.00		
							Computer training		

			per head/ day @ Rs. 1500/-		
b	Training Needs Assessment (TNA)	The State has proposed Rs. 5 lakhs under this component. To be undertaken by SIRD with or without support from external agencies.	UptoRs. 5 lakhs per year per State/UT	Rs. 5 lakhs	Accepted
С	Preparation of Training Modules	The State has proposed Rs. 5 lakhs under this component. State has provided brief details on kind of modules along with rough cost estimate.	UptoRs. 5 lakhs per year per State/UT	Rs. 5 lakhs	Accepted
d	Development of Training Material including film and electronic material	No funds asked for.	UptoRs. 10 lakhs per year per State		-
e	Exposure visits within the State	No funds asked for.	Upto Rs.2000/- per day per participant		-
f	Exposure visits outside the State	No funds asked for.	Rate and duration to be proposed by State/UTs		-
50	Evaluation of training	The State has proposed Rs. 5 lakhs under this component. Self-evaluation of the training would be undertaken. The mechanism for evaluation would include both – i) Quantitative outfits in terms of activities such as numbers of training, workshop conducted, attendance obtained, presence and participation of women and SC/ST representatives, use of radio/ films etc; ii) Outcomes in terms of a) quality of facilitation provide to village Panchayats in undertaking their representatives. b) Altitudinal change or enhancement in the conduct of activities at the village Panchayat level and quality of service delivery.	Upto Rs.5 lakhs per year per State/UT	Rs. 5 lakhs	Accepted

	iii) Ir d iv) P P v) C n vi) L				
4	Institutional Structure				
4.1	SPRC				
a	Additional Building & Equipment at SPRC	The State has proposed for 01 State Panchayat Resource Centre (SPRC) at SIRD Manipur. For running this centre	UptoRs. 1 crore per State over the plan period.	Rs. 26 lakhs	The CEC approved the following:
b	Recurring Cost on additional faculty	faculty and staff will be appointed as – 05 faculty members will be recruited for State Panchayat Resource Centre at SIRD in the field of IT, Sociology, Social Works, public Administration and Forestry @ Rs. 40,000 per month which amounts to Rs. 24 lakhs for 12 months. - Solar Lighting of SIRD/IEC/Hostel Rs 10.00 lakh - Purchase of Training kits Rs 8.00 lakh - Purchase of Office Vehicle (Balero/Scorpio) Rs 8.00 lakh The State has proposed a total amount of Rs. 50 lakhs.	Upto Rs.40 lakh per annum per SPRC.	Rs. 24 lakhs	 Support for 05 faculty with a maximum ceiling as per RGPSA guidelines for 05 months. Solar lights for/ upto Rs. 10.00 lakh Office Vehicle for / upto Rs. 8.00 lakh as proposed by State.
4.2	New DPRCs				
a	Construction of Building of new DPRCs and provision of basic equipment		Upto Rs.2 crore for new DPRC for plan period		-
4.3	Up gradation of ETCs/District Institute of Panchayat Raj.	No funds asked for.	On the basis of proposals of State Government with a		-

4.4 5	Recurring cost on additional faculty & maintenance of DPRCs Distance learning facility through SATCOM or IP based technology	No funds asked for. No funds asked for.	limit of Rs.50 lakhs per institution for plan period. UptoRs. 10 lakh per annum per DPRC Rs.5 Cr. for studio at State level, SIT cost to be proposed by State.		-
6.	Intermediate Block Level Resource Centre	No funds asked for.	Rs.10 lakh per centre.		-
7.	E-enablement of Panchayats	State has proposed for following activities:- - Computer System-The State has proposed Rs. 120 lakhs for purchase of 200 units of Computer systems @ Rs. 60,000 per system. Internet Connectivity to GPs/VAs:- - Broadband- State has proposed for 161 GPs @ Rs. 10,000 per GP-Rs.16.10 lakhs - V-Sat including one year maintenance- 161 GPs @ Rs. 1.3 lakhs- Rs. 209.30 lakhs	a)Computer, UPS and Printer - Rs.40,000/- per Panchayat b) Additional Manpower/ Service Provider- To be assessed separately for each State	Rs. 3.45 Crore	The CEC approved 65 computer system at GP level in plain area where buildings are present @ Rs. 40,000/- per system The State was also advised to submit UCs for Rs. 55.64 Crores released in 2012 for PMU support for e-Panchayat MMP.
8.	Strengthening Panchayats process in Panchayats with inadequate resource base	The State has proposed for providing support to 321 selected GP/VAs @ Rs. 50,000 per GP. These GPs lack resources for their basic activities such as Gram Sabha/Village Assembly meetings, planning, social audit, public campaigns etc. State has mentioned that all the GPs/VAs in the State has very low resource base.	Upto Rs.50,000 per year per Panchayat.	Rs. 1.60 Crore	Not approved, as State has not devolved any taxes. This will be considered after the State devolves taxes.
9.	Strengthening of SEC	No funds asked for.	Upto Rs.2 crores per State/UT		-

10.	IEC Activities	The State has mentioned that IEC activity	Upto 1% of the	Rs. 27.8 lakhs	Approved upto 1% of the
10.		will be taken up to raise the awareness	approved plan fund.	10, 27,0 idixii3	approved upto 1% of the approved plan fund.
		level of Panchayats. It will include TV/	approved plant fund.		appioved plantiald.
		Radio programmes, print materials like			
		posters, booklets and hoardings) films,			
		newsletters etc.			
11.	Programme Management		Upto 5% of the total	Rs. 56.26	Approved upto 5% of the
11.	o o	Program Management:-		1 11	
	Unit Program Management:- a) State Program Management Unit (SPMU):-			ianis	approved plan fund.
		i) State Program Manager- 01 No.			
		X Rs. 14700 per month X 12			
		months= Rs. 1.76 lakhs			
		ii) State Data Manager- 01 no. X			
		Rs. 14,700 per month X 12			
		months = Rs. 1.76 lakhs			
		i) State Accounts Manager- 1 no.			
		X Rs. 14,700 per month X 12			
		months = Rs. 1.76 lakhs			
		ii) Computer/Office Assistants-			
		02 no. X Rs. 8000 per month X			
		12months = Rs. 1.92 lakhs			
		Total amount proposed is Rs. 7.21 lakhs .			
		b) District Program Management			
		Unit (DPMU)			
		for 09 Districts :-			
		i) District Program Manager- 01			
		No. X Rs. 14700 per month X 12			
		months= Rs. 1.76 lakhs			
		ii) District Data Manager- 01 no. X			
		Rs. 14,700 per month X 12			
		months = Rs. 1.76 lakhs			
		iii) District Accounts Manager- 1			
		no. X Rs. 14,700 per month X 12			
		months = Rs. 1.76 lakhs			

	iv) Computer/ OA- 01 no. X Rs.		
	8000 per month X 12 months=		
	Rs. 96,000		
	Total amount proposed is Rs. 6.25 lakhs X		
	09 districts = Rs. 56.26 lakhs		

UTTAR PRADESH

C. Perspective and Annual Plan 2013-14 of Uttar Pradesh

Decision on Performance Parameters by CEC

• The CEC advised the State to give serious consideration to performance conditions and discuss these in its State Executive Committee.

SL.	Performance Parameters as indicated in	Target to be met in 2013-14	Decision of CEC
No.	Guidelines		
1	Articulating an appropriate policy framework for providing administrative and technical support to Panchayats.	For providing administrative and technical support at GP level, following manpower will be recruited: (a) 16432 Panchayat Sahayaks for 12 months to be outsourced@Rs.10,000/-per month per person appointed through outsourcing or retired govt. servants. (b) 821 Accountant cum computer operators@Rs.10,000/-per month per person appointed through outsourcing or retired govt. servants.	1
		The State has further clarified that: The process of recruitment will start with the availability of funds. As only two months left in the financial year 2013-14, the State has requested that the provision for the year 2013-14 may be	

		accepted and funds be released in the year 2014-15.	
		accepted and funds be released in the year 2014-15.	
2	Strengthening the financial base of Panchayats by assigning appropriate taxes, fees, etc.	In order to strengthen the financial base of the Panchayats, taxes, fees, duties, cess, toll rent etc., assigned to each level of Panchayats are as under: (a) House or property tax by District Panchayat (b) Tax on professions, trades, callings etc., by District Panchayats. (c) Entertainment tax by GP (d) Tax on goods sold in a market, haat, fair etc. by GP and District Panchayats (e) Water rate by GP (f) Shops lease, ferries and naukaghats and license to carry out certain business such as brick kiln, lines for cattle market by District Panchayats. The State was requested to provide copy of necessary Notification of the Act in this regard and also provide the actual tax/ non-tax revenue collection status. The State has provided: Copies of relevant orders of the Act. The total collections from PRIs during 2012-13 has been Rs.152.27 crore. Details provided.	The CEC advised the State to develop data base for tax/ non-tax revenue, assess actual rates of collection and develop a strategy for enhancing the revenue of Panchayats.
3.	Provision of untied funds to Panchayats and timely release of SFC and Central Finance Commission (CFC) grants.	State is committed to strengthen the Panchayati Raj System through strengthening the financial base of Panchayats by assigning appropriate taxes, fees, untied funds and timely release of SFC and CFC grants. The State has further clarified that: The State Government transfers 5% of the total net revenue of the State to PRIs, which as per SFC recommendations is distributed between Panchayats as ZP-20%, Kshetra Panchayat (KP) -10% and GP-70%.	The State may assess the adequacy of funds provided at GP level, and the amount allocated needs to be enhanced.
4	Ensuring devolution of funds, functions and functionaries. (Activity Mapping chart must be attached with the Perspective Plan.)	State is committed to strengthen the Panchayati Raj	The State may set specific targets.

5	Preparing and operationalizing a framework for bottom-up grassroots planning and convergence through the DPC.	State is committed to strengthen the Panchayati Raj System through preparing and operationalising a framework for bottom- up grassroots planning and convergence through DPC. The State has further clarified that: The Panchayati Raj Department is in regular touch with Department of Planning for strengthening Panchayats regarding Planning. Uploading Annual plans (for 2012-13 and 2013-14) of all Districts on PlanPlus	A specific strategy to strengthen grassroots planning needs to be developed.
6	Ensuring free and fair elections, and making the SEC autonomous.	State has vision and plan of certain project and activities for the smooth conduct of PR elections, by use of latest development and latest technology, such as Mapping of PR constituency in Assembly Constituency; Computerisation and Modernisation of District level of SEC offices.	Details of the strategy may be worked out.
7	Strengthening the institutional structure for capacity building of Panchayats, selecting suitable partners for capacity building, and improving outreach and quality of capacity building.	State is committed to Strengthening the institutional structure for capacity building of Panchayats and selecting suitable partners for capacity building. As per SFC recommendation, 1% of the amount devolved to GPs under SFC is given each year for training/ capacity buildings of the elected Panchayat representatives and functionaries. There is one SPRC at Lucknow and construction of State Level Panchayat Raj Institution Training Institute (PRITI) is in progress. State has proposed to strengthen the 17 RIRDs and 33 DIRDs with support of staff and computers and books etc. The State has further clarified that: PRIT also known as State Level Panchayat Bhawan and Training Centre is likely to be operational by April,2014. State will establish distance learning facility through SATCOM or IP based technology for e-enablement of Panchayats to increase the effectiveness for governance	Accepted.

8	Putting in place a system of performance assessment of Panchayats.	and service delivery. The State has further clarified that: The sanction to open a State Level Studio has been accorded by the. MoRD to SIRD, UP at Lucknow. The facility of teaching classes/ receiving ends are proposed to be extended upto Block level under RGPSA. Initiating electronic delivery of services through Panchayats by March 2014. State is committed to putting in place a system of performance assessment of Panchayats.	State may identify "on watch" Panchayats and take steps to build their capacities.
9	Strengthening Gram Sabhas, promoting MahilaSabhas/Ward Sabhas	There are 2 mandatory meetings of Gram Sabha each year in UP Panchayat Act, 1947. There is a system in the State to monitor and ensure the mandated quorum of GS meetings in each Panchayat through Administrative machinery headed by DPRO at district and ADO (P) at the Block level. Time to time Guidelines are issued to conduct GS meetings and up-keeping of their records of minutes etc. Average size of Gram Panchayat is very small in the State. Hence the Gram Sabha meeting is sufficient enough to elicit the views of all the members of GS. Therefore ward Sabha, MahilaSabha and like institutions below the level of Gram Sabha/ Gram Panchayat have not been taken up. The State has further clarified that: The State has clarified that the State will make the Plan for strengthening the Gram Sabhas.	A strategy for strengthening Gram Sabhas may be developed.
10	Institutionalizing accountability processes such as voluntary disclosure of information and social audit.	Framework of social audit in the State and Schemes and	The CEC advised the State to provide comprehensive policy on the Social audit at GP level.

11	Strengthening the system of budgeting, accounts and audit, including use of e enabled processes. Maintenance of Panchayat accounts on-line at least for District and Intermediate Panchayats. Issuing of guidelines/rules for voluntary disclosure of budget and accounts by Panchayat	The arrangement regarding maintenance of accounts including supplement to State Budget for Panchayats, availability of trained staff for keeping accounts at the GP level, electronic funds transfer system for Panchayats etc., have been placed on – line such as: PRIA-Soft, accounting software is being used by Panchayats for maintenance of accounts, CFC funds are transferred through electronic system, all Panchayat accounts have been placed on-line. Closure of Year Book for 2012-13 and 2013-14 in PRIASoft.	Accepted.
12	Strengthening of SECs.	State has proposed following activities to be undertaken for strengthening the SECs: (i) With the use of digital mapping technique, the entire polling centre will be plotted on the digital map along with all the detailed information of polling centres and polling booths, also the boundaries of all local bodies will be marked on digital maps, this will help voters to know the geographical boundaries of its local bodies and all related information. (ii) Computerisation and modernisation of SEC offices at District levels.	

Decision of Central Executive Committee (CEC) on activities proposed in Annual Plan 2013-14 State: Uttar Pradesh

SL.	Activity Head	State Proposal for 2013-14	Cost norms as per	Cost implication	Decision of CEC
No	-	_	RGPSA guidelines		
1	Administrative	The State has proposed	Upper ceiling for	Rs.197.184 cr. per	Accepted for 16432 Accountant-cum-
	and technical	(i) 16432 Panchayat Sahayaks (at	administrative and	year	Computer Operator @ Rs.10,000/- per month
	support at GP	an area assigned to a Gram	accounting & data		for 06 month, who would also be assigned
	level	Panchayat Secretary comprising	entry support to GPs		the responsibilities of Panchayat Sahayaks.
		3 to 4 GPs with an average	@Rs.25,000/- per		The State was also advised to define the jobs
		population of about 8000) for 12	month for a		chart clearly. Salary for 06 months will be
		months to be outsourced or re-	population of 5000.		provided at present.
		employment of retired govt.			

officials @ Rs.10,000/- per person per month. (Total budgers. 197.184 crore [Rs.10000x16432x12]. All the Panchayat Secretaries are getting salary from the State budget. (ii) 821 Accountant currectly computer operator for Kshetrer Panchayats for 12 months to be outsourced @ Rs.10000/- per person per month. (Total budgers.9.852 crorectly [Rs.10000x821x12] The State has further clarified that: The recruitment will be on the basis of outsourcing or on reappointment of government servants on fixed remuneration	Computer Operators at Block level are not recommended as per RGPSA norms.		(Approved Amount = Rs. 16432xRs.10,000/-x 06 month = Rs. 9859.20 lakh)
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GP Building				
	tion of Construction of 200 new GF buildings @12.00 lakh per	population: Rs.12	Rs.24.00 cr.	Accepted "in principle" for 200 GP subject to the provision of following the unit cost on construction of Bharat Nirman Rajiv Gandhi Sewa Kendra (BNRGSK) as per MoRD norms.

b.	Repair of Gram Panchayat Bhawans	State Government proposes providing construction of one additional room/toilet/hand-wash/hand-pump/barrier free accesses/boundary wall to the existing 500 GP Bhawans @Rs.3.00 lakh per unit. (Total budget is Rs.15.00 crore). Installation of solar power backup of one KW on 500 GP buildings @ Rs.2.20 lakh per building. (Total budget is Rs.11.00 crore)	Upto Rs.3 lakhs per GP building. Cost Estimates and maps not provided. No provision	Rs.15.00 cr. 11.00 cr.	The CEC advised the State to provide details of GPs with cost estimates/ activity-wise. Not Accepted.
3	Capacity Building &				
	1 ,	The State has not proposed any	Unit cost per participant per day for training of Elected Representatives and Panchayat Functionaries under RGPSA:- 1. ERs and functionaries of District Panchayat - Rs.1850.00 2. ERs and Functionaries of Block Panchayat - Rs.1470.00 3. ERs and Functionaries of Village Panchayat - Rs.780.00 Village Level Training (Training of Gram Sabha, on-site support to Panchayat etc.) - Rs. 447.00	-	No funds asked by the State

4	Institutional Structu	re			
a	Recurring cost on additional Faculty and maintenance of SPRC.	The State Government has proposed Rs.0.40 crore for 12 months towards recurring cost of placing staff in the SPRC faculty to be filled by reappointment of retired personnels. The staff proposed to be placed under RGPSA is given as under: 1. Additional Director/ Sr. Faculty :1 2. Core Faculty :2 3. Secretarial Assistant:3 4. Office Support/ Office assistant :2	Recurring cost on additional faculty & maintenance of SPRC - UptoRs. 40.00 lakhs per annum per SPRC. State Level PRITI likely to be functional by September, 2013 will also serve as the SPRC at Lucknow.	Rs. 0.40 cr.	The CEC has given "in principle" approval. Funds would be provided in 2014-15.
b	Upgradation of ETCs/District Institute of Panchayati Raj	The State has proposed Rs.3.025 crore to strengthen 50 RIRDs and DIRDs by placing training tools/equipments in RIRDs and DIRDs as per details below: 1. Desktop computer with UPS Scanner and Printers with invertor of 1KVA – Rs.55,000 per centre (0.275 cr. for 50	Rs. 50.00 lakh per institution for plan period.	3.025 cr.	Not Approved.

		centres) 2. LCD/K-Yan - Rs.1.50 lakh per centre (0.75 cr. for 50 centres) 3. Books on Local Self Government - Rs.2.00 lakh per centre (Rs.1.00 cr. for 50 centres) 4. Furniture & other interior decoration - Rs. 2.00 lakh per centre. (Rs.1.00 cr. for 50 centres)			
С	Recurring cost on additional Faculty & Maintenance of DPRC.	Proposed Rs.6.50 crore towards recurring cost on additional faculty of RIRDs/DIRDs for 50 centres viz., Rs. 6.00 cr. for the faculty (@Rs.12.00 lakh per year for trg. Faculty staff) + Rs.0.50 cr. for administrative expenses (@Rs 1.00 lakh per RIRD/DIRD)	Recurring cost on additional Faculty & maintenance of DPRC - Upto Rs.10 lakh per annum per DPRC.	Rs.6.50 cr.	The CEC advised the State to provide detailed plan of proposed faculty for 50 centres (RIRD/ DIRD) and accepted the following faculty:- (a) 1 Senior level faculty (b) 1 Junior level faculty (c) 1 Admin. Assistant No funds would be provided in the current year (2013-14).
4	Distance learning Facility through SATCOM or IP based technology	The State has reported that a Studio has already been sanctioned by MoRD in March, 2010 for establishment in SIRD. No proposal submitted.	Distance learning facility through SATCOM or IP based technology - Rs.5.00 cr. for Studio at State level, SIT cost to be proposed by State.	-Nil-	No proposal submitted
5	E-Panchayat	The State Government has proposed Rs.16.00 crore towards purchase of computers, UPS & Printers for 4000 panchayat centres @ Rs.40,000 per centre. Rs.0.375 crore for multifunction printer having print, copy cum scan and fax, Duplex and		Rs.16.00 cr. Rs.0.375 cr.	The proposal was not accepted by the CEC. The State was advised to first operationalize 1500 computers in GPs for which funds were released in the previous year. The proposal for multifunctional printers was not accepted.

		Network print facility for 150 centres @Rs.25,000 per centre.			State was also advised to submit UC of Rs. 3.17 Crores released previously under e-Panchayat for PMU support.
6	Strengthening of State Election Commission (SEC)	1 1	Strengthening SECs - Up to Rs.2.00 crore per State/UT	Rs.2.00 cr.	The CEC advised the State to provide itemwise details along with cost estimates.
7	IEC activities	State has proposed the following IEC activities to be	<u> </u>	Rs.1.43 cr.	The CEC observed that the State has not yet utilised the funds already sanctioned under

		undertaken: (i) Symposium at District Level. (ii) Symposium at Divisional Level. (iii) Seminar for women elected Panchayat member. (iv) Executive conferences at Women Elected Panchayati Raj members on various issues such as gender equalities, eradication of social evils and bad practices such as dowry, human trafficking, domestic violence, protection of child labour, sex and discrimination in any form. (v) Creating awareness with regard to PR institution using aids and tools such as folk medias (nukkad-nataks, katputli, dance and drama, bhajankirtan); audio/ video publicity; publication of monthly/ quarterly magazines; advertisement in newspapers. (vi) Radio-talks and discussions such as dissemination of the concept of Panchayati Raj, the concept, aim of the RGPSA scheme, roles and responsibilities of PR representatives etc. Total proposed amount is Rs.1.43 crore.		D- 14 24	the Head during 2012-13. CEC advised the State to utilise those funds first.
8	PMU	structure:	Upto 5% of the total	Rs.14.34 cr.	Accepted for 5% of the total cost.

State Pr	roject Management Unit (SPMU) and	cost.		
District	Project Management Unit (DPMU)	2004		
to plan	and facilitate the funds, ensure			
utilisatio	on of funds as per guidelines,			
monitor	the progress and evolve suitable			
mechan	ism for the evaluation and appraisal.			
The Sta	te has proposed Rs.14.34 crore			

DAMAN & DIU

D. Perspective and Annual Plan 2013-14

Decision by the CEC on performance parameters

SL.	Performance Parameters as	Target to be met in 2013-14	Decision of CEC
No.	indicated in Guidelines	<u> </u>	
1	Articulating an appropriate policy	PMU will be established to provide administrative support	The CEC advised the UT to
	framework for providing	and technical support.	develop a long term plan for
	administrative and technical support		staffing at GP level.
	to Panchayats.		
2	Strengthening the financial base of	Through Capacity Building will train the PRI members for GP	
	Panchayats by assigning appropriate	level account system at GP level and also create awareness	Accepted.
	taxes, fees, etc.	amongst the community to pay tax.	
3.	Provision of untied funds to	No targets for this year	The UT needs to fix the target
	Panchayats and timely release of		for untied funds to
	SFC and Central Finance		panchayats in 2013-14
	Commission (CFC) grants.		parienayats in 2015-14
4	Ensuring devolution of funds,	No targets for this year, current situation of devaluation has	
	functions and functionaries.	been attached in the Annexure-1	The UT needs to set timeline
	(Activity Mapping chart must be		for devolution of 3F.
	attached with the Perspective Plan.)		
5	Preparing and operationalizing a	Experts will be identified to prepare framework	
	framework for bottom-up grassroots	(operationalization will be done in next year)	Accepted.
	planning and convergence through	Uploading Annual plans (for 2012-13 and 2013-14) of all	

	the DPC.	Districts on PlanPlus	
6	Ensuring free and fair elections, and making the SEC autonomous.	As per Guideline (2012)	Accepted.
7	Strengthening the institutional structure for capacity building of Panchayats, selecting suitable partners for capacity building, and improving outreach and quality of capacity building.	We have planned infrastructure building at UT level for capacity building of Panchayats. Plan details have been attached (1-for Daman and 1- for Diu)	Accepted.
8	Putting in place a system of performance assessment of Panchayats.	In the year 2013-14 we have only two months (February and March, 2013) so will plan this activity in the next year.	This may be ensured.
9	Strengthening Gram Sabhas, promoting MahilaSabhas/Ward Sabhas	IEC activities will be conducted to strengthen the Gram Sabha and promote Mahila Sabha/Ward Sabha.	Accepted.
10	Institutionalizing accountability processes such as voluntary disclosure of information and social audit.	Training will be undertaken.	Accepted.
11	Strengthening the system of budgeting, accounts and audit, including use of e enabled processes. Maintenance of Panchayat accounts on-line at least for District and Intermediate Panchayats. Issuing of guidelines/rules for voluntary disclosure of budget and accounts by Panchayat	Necessary hardware, software and training will be provided to Panchayats/PRI members to strengthen the E- Panchayat and also maintain all the data as per the E-Panchayat guideline. Special Training will be planned for Computer literacy at DP and GP level. Closure of Year Book for 2012-13 and 2013-14 in PRIA Soft	Accepted.

Decision of Central Executive Committee (CEC) on activities proposed in Annual Plan 2013-14

UT: Daman & Diu

Decision by the CEC on performance parameters

SL. No	Activity Head	State Proposal for	Cost Norms under	Financial Implication	Decision of CEC
		2013-14	RGPSA		
1	Administrative and	a. 01 Administrative	a. Upper ceiling for	Rs. 13.20 lakh	The CEC approved the following staff
	technical support at	Staff each at Daman &	administrative and		for 06 month:
	GP level	Diu for 12 months @	accounting & data		
		Rs.25000 p.m with total	entry Support to GPs @		(i) 01 Technical Staff each at Daman &
		requirement of Rs. 6.00	Rs. 25,000/- per month		Diu for 12 months @ Rs.30,000 p.m with
		lakh (02 personnel x	for a population of		total requirement of Rs. 3.60 lakh (02
		0.25 lakh x 12 month =	5000.		personnel x 0.30 lakh x 06 month = Rs.
		Rs. 6.00 lakh.			3.60 lakh.
			b. Technical assistance		
			@ Rs. 30,000 per month		(ii) 10 Accountant/ Computer Operator
		b. 01 Technical Staff	per Block.		at GP level @ Rs. 0.15 lakh per person for
		each at Daman & Diu			06 months with total cost Rs. 9.00 lakh
		for 12 months @			
		Rs.30,000 p.m with			
		total requirement of Rs.			
		7.20 lakh (02 personnel			
		x 0.30 lakh x 12 month			
		= Rs. 7.20 lakh.			

		c. 14 Accountant/ Computer Operator at GP level @ Rs. 0.15 lakh per person for 12 months with total cost Rs. 25.20 lakh			
	GP Buildings				
а	Construction of new GP Buildings	06 Panchayat building at Daman & Diu will be expanded at a cost of Rs. 15 lac. For construction of one meeting hall at each GP. The UT has given list of Panchayats.	For GPs with more than 5000 population: Rs. 15 lakhs per GP building.	Rs. 72.00 lakh	The CEC approved construction of 06 Panchayat building at Daman & Diu @ Rs. 12.00 lac.
b	Repair of Gram Panchayat Bhawans	A total 08 Panchayats Bhawan will be repaired with a total cost of Rs. 24 Lacs.	Rs. 3.00 lakh per GP building	Rs. 24.00 lakh	The CEC approved repair of 08 Panchayat building @ Rs. 3.00 lakh per GP.
3	Capacity Building &	Training			
a	Training of PRI functionaries of the lower tiers at the district/sub-division/block levels	a) ERs & Functionaries of District Panchayats = 70 Members x 25 days x Rs. 1850 = Rs. 32.37 lakh b) ERs & Functionaries of Village Panchayats = 53 Members x 03 days x Rs. 780 = Rs. 1.24 lakh c) Village level training : 53 participants x Rs. 447 x 03 days = Rs. 0.71	Unit cost per participant per day for training of ERs & PFs under RGPSA: a. Computer training per head/ day - @ Rs.1500/- b. Training per head/ day - @ Rs.1850/-for District level Panchayat. c. Training per	Rs. 55.32 lakh	Approved

		lakh d) Computer Training = 70 participants x Rs. 1500/- x 20 days =Rs. 21.00 lakh	head/ day - @ Rs.780/-for Village level Panchayat. d. Training per head/ day - @ Rs.447/-for Village level Panchayat.		
b	Training Needs Assessment	The UT has proposed for Rs.5 lacs for Training Needs Assessment in the revised proposal for all PRI members.	Upto Rs.5 lakh per year per State/UT.	Rs.5 lakh	The CEC approved TNA
С	Development of Training Module	The UT has proposed Rs. 5 lacs based on the need assessment. All the training module will be developed in two languages (English &Gujrati)	Upto Rs.5 lakh per year per State/UT.	Rs.5 lakh	Approved
d	Development of Training Material including film and electronic material	The UT proposed Rs. 7.00 lakh	Upto Rs. 10.00 lakh per year per State	Rs. 7 lakh	Approved
e	Exposure Visit with in the UT.	The UT has proposed for Exposure Visit of 110 members within the State Rs.2000 per day per participants for 4 days with a total cost of Rs. 8.80 lacs.	Upto Rs.2000 per day per participants .	Rs.8.80 lakh	In 2013-14, the exposure visit within UT for 30 participants have been approved by the CEC.
f	Exposure Visit Outside the UT.	The UT has proposed for 110 members for		Rs.55 lakh	In 2013-14, the exposure visit outside UT for 30 participants have been approved

g	Evaluation of Training	outside State Exposure Visit for 10 days with Rs.5000 per day per candidate & total cost of Rs. 55 lacs. The UT has proposed Rs. 5 lacs for evaluation of training.	Upto Rs.5 lakh per year per State/UT.	Rs.5 lakh	by the CEC. Approved
4	Institutional Structur	•			
a	Additional building and equipment at SPRC/UTRC.	a. The UT has proposed for construction of 02 Resource Centre in Daman & Diu with a total cost of Rs. 140 Lacs. (one each). It has stated that UT level Resource Centre will be established in Daman & Diu. The distance between Daman & Diu is 750 km so they have planned to develop to different resource centre. The UT has provided land details, designs, cost details etc.	a. Upto Rs. 1.00 crore per State/UT over the plan period.	Rs.140 lakh	The CEC approved 01 UTRC at Daman and approved for release of Rs. 70.00 lakh for this year. The UT is eligible for Rs. 1.00 cr. for entire plan period and balance funds can be claimed in remaining plan period.
b	Recurring Cost on additional faculty and maintenance of UTRC.	b. The UT has proposed for the Rs. 40 lacs as UT Level to develop resource personnel data bank and will cover all the	b. Upto Rs. 40 lakh per annum per DPRC.	40.00 lakh	The CEC approved the recurring cost of Rs. 30.00 lakh for UTRC. The UT may provide details of faculty etc. for the UTRC.

		topics related to PRIs.			
С	Construction of new DPRC and provision of basic equipment.	The DPRC will be set up at Diu	Upto Rs. 2.00 cr. for new DPRC for plan period.	70.00 lakh	The CEC approved 01 DPRC at Diu and approved for release of Rs. 70.00 lakh for this year. The UT is eligible for Rs. 2.00 cr. for entire plan period and balance funds can be claimed in remaining plan period.
d	Recurring cost on additional faculty and maintenance of DPRC	The UT has proposed Rs. 10.00 lakh for recurring cost on faculty at DPRC at Diu	Upto Rs. 10.00 lakh per annum per DPRC.	10.00 lakh	The CEC approved the recurring cost of Rs. 10.00 lakh for DPRC. The UT may provide details of faculty etc. for the DPRC at Diu.
5.	Distance learning Facility through SATCOM or IP based technology	The UT has proposed for Rs. 50.00 lacs to develop tools, hardware, software and infrastructure development. The Distance Learning Facility would enable to rech 10 Panchayats. The UT has provided that installation include, procurement & installment of hardware, servers, workstations, projector, software etc.	Rs.5 cr. For studio at State/UT level, SIT cost to be proposed by the UT.		Not Approved. The detailed proposal may be provided in 2014-15.
6.	E-Panchayat	a. The UT has requested for Computer, UPS and Printer with a total cost of 5.60 lacs. b. Additional Manpower and Service Provider.	 a) Computer UPS and Printer - Rs.40,000/- per Panchayat. b) Additional Manpower/ Service provider- to be 	Rs. 5.60 lakh	The CEC approved 14 computer sets only @ Rs. 40,000/- per set with total cost Rs. 5.60 lakh

			Laccocca		
			assessed		
			separately for		
			each UT.		
7.	Panchayat processes	a. The UT has	Upto Rs.50,000/- per	Rs.5.00 lakh	Not approved. The CEC advised UT to
	including provision	requested for Rs. 7 lacs	year per Panchayat.		identify criteria for low revenue base of
	of civic services to	to cover			Panchayats.
	Panchayats with	all 10 Panchayats.			
	inadequate resource				
	base				
8.	Strengthening of	The UT has proposed	Upto Rs. 2 cr. Per	Rs.70 lakh	Not approved
	State Election	for Rs 70 lacs for	State/UT.		
	Commission (SEC)	strengthening of SECs.			
		Also indicated that			
		experts will do the			
		needs of assessment			
		and development plan			
		for UT Election Cell			
		upgradation.			
9.	IEC	The UT has proposed	As per RGPSA	9.00 lakh	The CEC approved IEC component
		for Rs. 9.00 lacs for	guidelines, the limit is		subject to 1% of total plan size.
		Assessment Report,	upto 1% of the		F
		Training Material and	approved plan fund.		
		Calendar (Print and e-	approved promitation		
		media, including film			
		and electronic material)			
10.	PMU	The UT has proposed	Limit Upto 5% of the	31.55 lakh	The CEC approved PMU subject to 5% of
10.	1 1/10	for Rs. 31.55 lacs for	total cost.	01.00 Idixii	total plan size.
		Programme	total Coot.		total plan size.
		Management Unit to be			
		established to			
		implement the at UT			
		level.			

E. DADAR & NAGAR HAVELI

Perspective and Annual Plans 2013-14 of RGPSA

Decision on Performance Parameters

SL.No.	Performance Parameters as	Target to be met in 2013-14	Decision of CEC
	indicated in Guidelines		
1	Articulating an appropriate policy	PMU will establish to provide administrative support and	The CEC advised the UT to develop a
	framework for providing		long term plan for staffing at GP level.
	administrative and technical	strengthen the capacity of PRI members.	
	support to Panchayats.		
2	Strengthening the financial base of	No targets for the year 2013-14	Accepted subject to finalisation of
	Panchayats by assigning		taxation policy based on felt need
	appropriate taxes, fees, etc.		priorities.
3.	Provision of untied funds to	No targets for the year 2013-14	Accepted
	Panchayats and timely release of		
	SFC and Central Finance		
	Commission (CFC) grants.		
4	Ensuring devolution of funds,	No targets for 2013-14	Timeline to be set up for devolution of
	functions and functionaries.		functions to GPs
	(Activity Mapping chart must be		
	attached with the Perspective		
	Plan.)		
5	Preparing and operationalizing a		Accepted
	framework for bottom-up	1 ,	
	grassroots planning and	Districts on PlanPlus	
	convergence through the DPC.		
6	Ensuring free and fair elections,	No special targets, through IEC will disseminate information	Accepted
	and making the SEC autonomous.	related to election into the community	
7	Strengthening the institutional		Accepted
	structure for capacity building of	individuals for capacity building.	

	Panchayats, selecting suitable partners for capacity building, and improving outreach and quality of capacity building.	by March 2014	
8	Putting in place a system of performance assessment of Panchayats.	No targets for this year	The UT needs to put in place a system of performance assessment of Panchayats.
9	Strengthening Gram Sabhas, promoting MahilaSabhas/Ward Sabhas	Village level meetings at GP level have been planned 3 meetings per GP / month to train the PRI members	Accepted.
10	Institutionalizing accountability processes such as voluntary disclosure of information and social audit.	No targets for this year	The UT needs to institutionalize accountability processes such as voluntary disclosure of information and social audit with the help of Gram Sabha.
11	Strengthening the system of budgeting, accounts and audit, including use of e enabled processes. Maintenance of Panchayat accounts on-line at least for District and Intermediate Panchayats. Issuing of guidelines/rules for voluntary disclosure of budget and accounts by Panchayats.		Target needs to be fixed for budgeting, accounts and audit, including use of e enabled processes
12	Ensuring compliance of State laws and rules with PESA.	Not applicable	-

Decision of Central Executive Committee (CEC) on activities proposed in Annual Plan (2013-14)

UT: DADAR & NAGAR HAVELI

Decision by the CEC on performance parameters

SLNo	Activity Head	Details furnished by State	Cost Norms under	Component wise	Decision by CEC
			RGPSA	Financial	
				Implication	
1	a) Administrative		Upper ceiling for		The CEC approved the
	and technical	proposed under this component:	administrative and		following staff for 06 month:
	support at GP level		accounting & data	Rs.19.80 lakhs	
		i) 01 Administrative Assistant	7 11		(i) 01 Technical Staff at UT
		Support Staff/ Data Entry			level for 12 months @
		Operator- for UT level for 12	1 1		Rs.30,000 p.m with total
		months for approx. salary of Rs.	5000.		requirement of Rs. 3.60 lakh
		25,000 per month- Rs. 3.00 lakhs			(01 personnel x 0.30 lakh x 06
					month = Rs. 1.80 lakh.
		ii) 01 Technical support staff- UT of			
		Dadar & Nagar Haveli has			(ii) 11 Accountant/
		proposed - Person at UT level will			Computer Operator at GP
		only be appointed at UT level in	<u> </u>		level @ Rs. 0.15 lakh per
		the area of social development, to	Dadar& Nagar Haveli.		person for 06 months with
		look after overall development			total cost Rs. 9.90 lakh
		work and to strengthen PTI. 01			
		person for 12 months for @ Rs.	Rs. 30,000 per month		
		30,000 per month - Rs. 3.60 lakhs	per Block.		
		Total Rs. 19.80 lakh has been			
		proposed for 11 personnel			
		(Administrative Assistant Support			
		Staff & Technical Assistant) @ Rs.			
		15,000/- per person for 12 month.)			
2	GP Buildings				

a	Construction of New GP Buildings	The UT of Dadar& Nagar Haveli has proposed for construction of new GP buildings all 11 GPs @ Rs. 15 lakhs per GP building. UT has also mentioned that for construction at GP level one room will be built for meeting/training/workshops.	For GPs upto 5000 population: Rs.12 lakhs per GP building. For GPs with more than 5000 population: Rs. 15 lakhs per GP building.	Rs. 165 lakhs	The CEC accepted construction of new 11 GP buildings @ Rs. 12 lakhs per GP building, subject to 25% of total plan size.
b	Repair of Gram Panchayat Bhawans	No plan for this year in the revised plan.	UptoRs. 3 lakhs per GP building		-
3	Capacity Building &	Training			
a	Functionaries	The UT of Dadar & Nagar Haveli has proposed for following under Capacity Building & Training: i. ERs and functionaries of District Panchayats- For 25 days for 35 members(PRI District Panchayat level, Govt. Officials and support staff) @ Rs. 1850/- per person per day- Rs. 16.19 lakhs ii. ERs and functionaries of Village Panchayat-25 days training for 111 members of Village Panchayats, Govt. officials and support staff @ Rs. 780 per person per day- Rs. 21.65 lakhs	Functionaries of District Panchayat — Rs. 1850.00 ERs and Functionaries of Block Panchayat — Rs. 1470.00	Rs. 89.83 lakhs	Accepted
		iii. Village level training for training to Gram Sabha, on-site support to Panchayats etc. for approx. (3 days per Panchayat per	Rs. 780.00 • Village Level Training		

		month) for 111 participants @ Rs. 447/- per person per day for 03 days- Rs. 17.86 lakh iv. 5 days Computer Training for ERI (DP level and GP staff) @Rs. 1500 per person per day for 35 persons- Rs. 2.63 lakhs v. 15 days computer training for PRI- GP level, GP staff and DP staff @ Rs. 1500 per person per day for 140 persons- Rs. 31.50 lakhs.	support to Panchayats etc.) - Rs. 447.00 Computer training per head/ day @ Rs. 1500/-		
b	Training Needs Assessment (TNA)	An amount of Rs. 5 lakhs have been proposed under this component for all PRI members & DP staff.	UptoRs. 5 lakhs per year per State/UT	Rs. 5 lakhs	Accepted.
С	Preparation of Training Modules	UT of Dadar& Nagar Haveli has proposed an amount of Rs. 5 lakhs for development of training modules based on need assessment. All the training modules will be developed in two languages- English and Gujarati.	UptoRs. 5 lakhs per year per State/UT	Rs. 5 lakhs	Accepted.
d	Development of Training Material including film and electronic material	Based on yearly needs assessment report, training material and calendar will be developed. UT has proposed an amount of Rs. 7 lakhs.	UptoRs. 10 lakhs per year per State	Rs. 7 lakhs	Accepted.
е	Exposure visits within the UT	The UT of Dadar & Nagar Haveli has proposed an amount of Rs. 12.80 lakhs for visit of 160 members for 04 days @ Rs. 2000 per person	Upto Rs.2000/- per day per participant	Rs. 12.80 lakhs	In 2013-14, the exposure visit within UT for 30 participants have been approved by the CEC.

		per day.			
f	Exposure visits outside the UT	The UT of Dadar& Nagar Haveli has proposed for visit of 160 members for 03 days @ Rs. 5000 per person per day. State may be visited: Chattisgadh/Gujarat/ or any good state in PRI	Rate and duration to be proposed by State/UTs	Rs. 24.00 lakhs	In 2013-14, the exposure visit outside UT for 30 participants have been approved by the CEC.
g	Evaluation of training	The UT of Dadar& Nagar Haveli has proposed Rs. 5 lakhs for for evaluating training at the end.	Upto Rs.5 lakhs per year per State/UT	Rs. 5 lakhs	Accepted.
4	Institutional Structur	e			
a	Additional Building & Equipment at UTRC/DPRC	<u>e</u>	Upto Rs. 2.00 crore per new DPRC for plan period	Rs. 70.00 lakh	The CEC approved 01 DPRC at UT level and approved for release of Rs. 70.00 lakh for this year. The UT is eligible for Rs. 2.00 cr. for entire plan period and balance funds can be claimed in remaining plan period.
b	Recurring Cost on additional faculty & maintenance	The UT of Dadar& Nagar Haveli will develop Resource Person Data Bank at UT level which will cover all topics related to PRI. UT has mentioned that in first year they do not have any structure and no faculty on the board, UT will first develop resource data bank and administrative expenditure of the faculty:	Upto Rs.40 lakh per annum per UTRC.	Rs. 30 lakhs	The CEC approved the amount of Rs. 30.00 lakh for recurring cost on additional faculty & maintenance

		i) Senior Trainer- Per lecture/day-Rs. 2000-5000 ii) Junior Trainer - Per lecture/ per			
5	Distance learning facility through SATCOM or IP based technology	day – Rs. 1500-3000 An amount of Rs. 50 lakhs has been proposed for Tools, Hardware, software and infrastructure development. The UT has proposed for Rs. 48.50 lacs to develop tools, hardware, software and infrastructure development. The Distance Learning Facility would enable to rech 10 Panchayats. The UT has provided that installation include, procurement & instalment of hardware, servers, workstations, projector, software etc. All the Panchayat will be e-covered under this and more nodes will be provided to CEO, Collector, PRI members at DP level, it will be IP based and two way communication SATCOM system.	Rs.5 Cr. for studio at State level, SIT cost to be proposed by State.	Rs. 50 lakhs	Not Approved. The detailed proposal may be provided in 2014-15.
6.	E-enablement of Panchayats	The UT of Dadar& Nagar Haveli has proposed for following: i. Computer, UPS and Printer- For 11 GPs @ Rs. 40,000 per system. ii. Additional Manpower/Service Provider- Additional manpower for e-Panchayat for 04 months - Rs. 6.60 lakhs	a)Computer, UPS and Printer - Rs.40,000/-per Panchayat b) Additional Manpower/ Service Provider- To be assessed separately for each State	Rs. 11 lakhs	The CEC accepted Computer, UPS and Printer- For 11 GPs @ Rs. 40,000 per system. (Total Cost = Rs. 4.40 lakh)

7.	Strengthening Panchayats process in Panchayats with inadequate resource base	The UT has proposed an amount of Rs. 5.5 lakhs @ Rs. 50,000 per GP for 02 GPs out of 11 GPs.	Upto Rs.50,000 per year per Panchayat.	Rs. 5.50 lakhs	Not approved. The CEC advised UT to identify criteria for low revenue base of Panchayats.
8.	Strengthening of SEC	UT of Dadar & Nagar Haveli has proposed a sum of Rs. 40 lakhs this year for conducting need based assessment and developing plan for UT election cell up-gradation. Under this budget will disseminate information at community level, also will use this budget for IEC, Social media etc.	Upto Rs.2 crores per State/UT	Rs. 40 lakhs	Not Accepted
9.	Special Support to Gram Sabha in PESA Areas	Not Applicable			-
10.	IEC Activities	An amount of Rs. 4.91 lakhs has been proposed under this component to develop IEC strategy for development and dissemination. Activities like development of audio-video CD for PRI act, PRI Act Booklets, Hoardings etc. will be put up. In addition awareness building at the Gram Sabha will be conducted using folk lore, theatre, songs, selh help groups, forest communities, local NGO's etc.	Upto 1% of the approved plan fund.	Rs. 4.91 lakhs	Accepted upto 1% of the approved plan fund.
11.	Programme Management Unit	A PMU will be set up to support UT Rural Development for RGPSA for providing support to PRI	Upto 5% of the total cost.	Rs. 24.55 lakhs	Accepted upto 5% of the approved plan fund.

	members.		

ASSAM

F. Perspective and Annual Plans 2013-14 of RGPSA

Decision by the CEC on performance parameters of state in **2013-14**.

SL. No.	Performance Parameters as indicated in Guidelines	Target to be met in 2013-14	Decision by CEC
1	Articulating an appropriate policy framework for providing administrative and technical support to Panchayats.	 On the approval of Annual Plan by the Govt. of India under RGPSA, the State Government will take necessary action to increase manpower for Village Panchayats and Block Panchayats in the year 2013-14 by recruiting 2202 Panchayat Development Officer (PDO), 2202 Accountant cum Computer Operator, 2202 Panchayat Sahayak, 555 Junior Engineers/Technical Assistant in Block (555), One accountant cum Computer Operator in Block (219), One helper/ Chowkidar in Block (219) under RGPSA for which the State Government will bear 10% of the cost. In addition, A special recruitment monitoring committee will be formed to observe day-to-day recruitment process activities, enhancing transparency and accountability from advertisement to final selection. In this aspect a committee was set up by the Government headed by Sri S.K Purkayastha, Retd. IAS Officer to study the staffing pattern and infrastructure requirement of PRIs in Assam; S.K Purkayastha committee has already submitted a detailed report. As per the report necessary steps are being taken up by the State Government to provide Administrative and Technical support to the Gaon Panchayats. For providing Administrative and Technical support to each GP/Village Committee, recruitment of the following manpower is under consideration: 	Accepted.

		Designation of Posts	Pay-Scale	Grade Pay	No. of Posts		
		Secretary, Gaon Panchayat (Special Grade/Grade- I)/Secretary Gaon Panchayat	PB-2 Rs. 5200-20200	Rs. 2800 Rs. 2600	1		
		Supervisory Assistant	PB-2 Rs. 5200-20200	Rs. 2400	1		
		Junior Assistant	PB-2 Rs. 5200-20200	Rs. 2800	3		
		Junior Assistant	PB-2 Rs. 5200-20200	Rs. 2800	1		
		Chowkidar/Peon/Jarikarak	PB-1 Rs. 4560-15000	Rs. 1300	2		
				Total	8		
2	Strengthening the financial base of Panchayats by assigning appropriate taxes, fees, etc.	In order to strengthen the financial base of the Panchayats the following taxes/fees are being levied by the Panchayats in rural aeas: a) Taxes on House Buildings: (i) Rs. 150/- per annum for Pucca house/building used for residential purpose (ii) Rs. 250/- per annum in case of occupied brick or RCC building used for bussiness (iiI) Rs. 50/- per annum for Assam Type house with CI sheet roofing. (iv) Rs. 2000/- per annum for Assam Type house with CI sheet roofing used for business purpose by the owner. (v) Rs. 10/- per annum for household with bamboo, mud wall and thatched				The State may assess whether panchayats have adequate funds or more taxes need to be devolved.	

3.	Provision of untied funds to Panchayats and timely release of SFC and Central Finance Commission (CFC) grants.	roof. b) Tax on trades, callings, manufacture and production and employment save and except those levied under any provision of Assam Panchayat Act or any enactment for the time being in force, a sum not exceeding Rs. 350/- per annum. c) (i) An additional stamp duty on all payments for admission to any entertainment, a sum not exceeding Rs. 1/- per admission. (ii) A fee for providing sanitary arrangement at places of workshop, pilgrimage, fairs or melas, a sum not exceeding Rs. 200/- per diem. (iii) A water rate where arrangement for supply of water for drinking, Irrigation or any other purposes is made, a sum not exceeding Rs. 10/- per annum for household for drinking purpose and Rs. 20/- per annum per bigha of land for supply of water for other purpose and for the purpose of irrigation. (iv) A lighting rate where arrangement for lighting of public street and places is made, a sum not exceeding Rs. 10/- per light point per month recoverable from beneficiaries equally. (v) A conservancy rate where arrangement for clearing private latrines and urinals is made, a sum not exceeding Rs. 100/- per occasion per unit and Rs. 50/- per occasion respectively recoverable from the beneficiaries. (provision under section 41 of APA 1994) As per the recommendation suggested in the final report of TASFC, the State government is following the process of devolution of 25% of the net state revenue to panchayats.	Accepted. State may share the outcomes
4	Ensuring devolution of funds, functions and functionaries. (Activity Mapping chart must be attached with the Perspective Plan.)	Advocacy with all the 29 line departments concerned to devolve funds, functions and functionaries on PRIs as per Constitutional mandate & approved Activity Maps Advocacy with all the 29 line departments concerned towards enhancing flow of fund to PRIs from the State Budget from 2014-15.	State may ensure that substantial steps for devolution are undertaken.

5	Preparing and operationalizing a framework for bottom-up grassroots planning and convergence through the DPC.	Ensuring micro planning every year in all the Village Panchayats to generate Annual Village Development Plan. Monitoring the sharing and approval of Village Development Plans in Grama Sabha. Facilitating the preparation of integrated district development plan by District Planning Committee through consolidation of the plans prepared by the District Panchayat, Panchayat Union Councils and Village Panchayats using bottom up planning approach.Preparation of a compendium of instructions, templates and guidelines for bottom-up grass-root level planning during 2013-14 under RGPSA.	Accepted.
6	Ensuring free and fair elections, and making the SEC autonomous.	State Election Committee is functioning in an autonomous manner and conducting free and fair elections including the recent Panchayat Elections of Feb'13 also. The elections of the VI Scheduled areas also have been brought under the purview of State Election Committee and carried out under its supervision. Activities relating to voters' awareness campaign etc. will be planned in order to make election more fair and transparent.	Accepted.
7	Strengthening the institutional structure for capacity building of Panchayats, selecting suitable partners for capacity building, and improving outreach and quality of capacity building.	It is proposed to build one SPRC with additional requirement like Training Aids, equipment, basic amenities etc. for smooth functioning of the centre. Detailed illustration is incorporated in the Annual Plan 2013-14 already submitted. A brief note on this component is submitted separate.	Accepted.
8	Putting in place a system of performance assessment of Panchayats.	-	State may identify "on watch" panchayats and make special efforts for their capacity building & training. Initiate electronic delivery of services through Panchayats using Service Plus. Ensure compliance of Panchayat

			accounts with MAS and close year books on PRIASoft for 2012-13 and 2013-14.
9	Strengthening Gram Sabhas, promoting Mahila Sabhas/Ward Sabhas	Ensuring conduct of minimum 4 Grama sabha in all Village Panchayats. Financial assistance to low income Village Panchayats to conduct Grama Sabha under RGPSA. Compiling and maintaining the records of Grama Sabha under RGPSA. Instruction to be issued to the field level functionaries for promoting Mahila Sabha. Moreover, it is mandatory for all Gram Panchayats to hold Gram Sabha as per the provisions of Assam Panchayat Act, 1994. It is instructed to hold Gaon Panchayat Divas once in a week at each Gaon Panchayat.	Accepted.
10	Institutionalizing accountability processes such as voluntary disclosure of information and social audit.	 Placing of annual report of Village Panchayat before Grama Sabha every year. Citizen charter to be released by the Rural Development & Panchayat Raj Department every year under RGPSA Fully roll out of the SocialAudit PES Application The provisions of RTI Act 2005 are compiled by the Panchayat Raj Institutions. This will be monitored continuously. It is instructed to make all panchayat activities available in public domain by wall paintings etc. 	Accepted.
11	Strengthening the system of budgeting, accounts and audit, including use of e enabled processes. Maintenance of Panchayat accounts on-line at least for District and Intermediate Panchayats. Issuing of	 Introduction of a format under RGPSA for Self Assessment by Village Panchayats every year. Computerisation of the Accounts of PRIs and maintenance of electronic cash book as well as online cash book which would enable in teroperability with PRIA soft and seamless integration of data under RGPSA. Preparation of Training materials for Departmental Auditors under 	Accepted.

	guidelines/rules for voluntary disclosure of budget and accounts by Panchayat	, and the second se	
12	Ensuring compliance of State laws and rules with PESA.		Not Applicable.

Perspective and Annual Plans 2013-14 of RGPSA -Assam

Decision by the CEC on activities proposed by state in **2013-14.**

SL. No.	Activity Head		Details furnis	hed by State	RGPSA Norms	Decision by CEC		
1	a) Administrative and technical support	Funds required	d by State:-			In last meeting held on 19.12.2013, the 2202		
	at GP level	Post	Qualification	Salary per Month	Units	Tota l (in Lak h)		Accountant cum Computer operator in GPs were approved @ Rs. 8,000/- per month per person for 03 months.
			GP Le	evel				
		PDO	Graduate with	Rs. 12,000/-	2202	3170		
			03 yrs.			.88		
			experience					
		JE/Technica	Diploma in	Rs. 10,000/-	2202	2642		
		1 Assistant	Civil with 02 Years experience			.40		
		Accountant	Commerce	Rs. 8000/-	2202	2113		
		cum	Graduate	•		.92		
		Computer Operator						
		Panchayat	Graduate	Rs. 6000/-	2202	1585		
		Sahayak/				.44		
		Total						
		Recruitment 1	process of manp	ower through	adverti	sement,		

		ocessing, ceremonial a against each post)	ppointment	(Conside	ering 1 :		
b) Technical Support	Post	Qualification	Salary per Month	Uni ts	Tota 1 (in Lak h)		
		AP Level					
	Asst.	Degree in Civil	Rs.	219	525.6		
	Eng./Technic al Assistant	Engineer with 03 yrs. experience	20,000/-		0		
	Accountant	Commerce Graduate	Rs.	219	262.8		
	cum	with 03 yrs. exp.	10,000/-		0		
	Computer	, ,	,				
	Operator						
	One Helper/	10 th	Rs. 6000/-	219	157.6		
	Chowkidar				8		
	Total						
GP Buildings							

a	Construction of New GP Buildings	GP Building in 2013-14				CEC in its previous meeting held on
			Unit	Rate	Total (in Lakh)	19.12.2013 had approved 180 new GP Buildings @
		New GP Buildings	180	@ Rs. 15.00 lakh	Rs. 2700.00	Rs. 15.00 lakh per GP subject to 25% ceiling.
		Renovation and Extension of GP Buildings	370	@ Rs. 3.00 lakh	Rs.1110.00	
		Renovation of GP Buildings in dilapidated conditions	221	@ Rs. 3.00 lakh	Rs. 663.00	
		Providing drinking water/ washroom facility at Gaon Panchayat	1101	@ Rs. 3.00 lakh	Rs. 3303.00	
		Providing drinking water/ washroom facility at VDC/VCDC (in BTAD & Autonomous Districts)	256	@ Rs. 3.00 lakh	Rs. 768 lakh	
		Genset to Gaon Panchayat	1101	@ Rs. 5.00 lakh	Rs. 5505.00 lakh	
		Total	3229		Rs. 14049.00 lakh or Rs. 140.00 cr.	

3	Capacity Building and Tra-	ining		
a	Training of ERs and Functionaries		RGPSA Norms	The CB&T component of State proposal was
	Turctionaries			approved by CEC in its
			DP = Rs. 1850/-	previous meeting held
			BP =Rs.1470/-	on 19.12.2013 and the
			VP=Rs. 780/-	State was advised to
			Village Level	restrict 25% of the
			Training (Gram	training amount
			Sabha etc.) = Rs.	because of limited
			447/-	period left.
				Subsequently, the State
				has proposed new
				proposal before CEC in
				its meeting held on
				03.02.2014 by reducing
				its CB&T budget
				amounting to Rs. 12.23
				cr. which was accepted
				by the CEC for for
				2013-14 for 14 Non-
				BRGF Districts.

		S.No	Component	Unit/No.	Unit Cost in Rs.	Total Cost la		
		8.	Peoples' participation in planning process for strengthening of Gram Sabhas	220000	447	4915		
		9.	Computer literacy programmes for ER	2385	1500	214.65		
		10.	Computer literacy programmes for Secretaries of Gram Panchayats	2200	0.015	165.00		
		11.	Exposure visits inside the state	1000	2000	100.00		
		12.	Exposure visits outside the state	300	2500	375.00		
		13.	Training need assessment for initial year			5.00		
		14.	Development of training modules	_	5	25.00		
			Development of training materials	_	10	50.00		
			Evaluation of training	_	10	50.00		
		17.	Training programme management 5% of the total cost	_	_	1213.61		
4	Institutional Structure							
a	and Equipment at SPRC.	ike Traini unctioning	proposed to build one SPR ng Aids, equipment, bas g of the centre. They have p during 2013-14.	sic amen	ities etc. for	smooth	Upto Rs. 1 crore per State over the plan period	The CEC approved Rs. 1.00 cr. for strengthening of the SPRC.
b	additional Faculty and maintenance of SPRC.	The State has proposed for a fund requirement of Rs. 40 lakh to man the SPRC under recurring cost. The State has indicated the details of staff requirement of the SPRC as follows:- 1. In charge of the Centre in the rank of Professor: Rs. 80,000/-p.m 2. Faculty Members- Rural Development one: Rs. 25,000/-p.m 3. Faculty Members- PRI one: Rs. 25,000/-p.m					The CEC approved staff from Sl. No. 1 to 5 for Panchayati Raj at the SPRC.	

С	New DPRC and provision of basic	4. Faculty Members –IT One:Rs. 25,000/-p.m 5. Research Assistant One: Rs. 15,000/-p.m 6. Data Entry Operator: One Rs. 15,000/-p.m 7. Grade-IV 02 (two): Rs. 20,000/-p.m 8. Electricity, water, supply etc.: Rs. 30,000/-p.m 9. Office Expenses, TA/DA of Faculty Members: Rs. 75,000/-p.m 10 Annual Maintenance etc. Rs. 25,000/-p.m Total Rs. 3,35,000/- p.m x 12 month = Rs. 40.20 lakh or Rs. 40.00 lakh No proposal during 2013-14.	Upto Rs.2 crore for new DPRC for plan	No funds asked by the State
	equipment		period.	
d	Up gradation of ETCs	The State has proposed for up gradation of 12- existing ETCs with a total cost of 600 lakh for the entire period@ Rs 50 lakh per centre	On the basis of proposals of State Government with a limit of Rs.50 lakhs per institution for plan period.	The CEC has not approved for upgradation of ETCs and BLRCs. The State informed the CEC that at present 07 ETCs are financed through State Budget & 05 ETCs are financed through MoRD.
e	Block Level Resource Centre with SIRD	No proposal during 2013-14.	Rs.10 lakh per centre.	No Funds asked by the State
f.	Additional Faculties for ETCs and DPRCs	The State has proposed for Additional faculties for ETCs and DPRCs with a cost of Rs 22 lakh per centre for 10 centres and request for a fund of Rs. 440 lakh during the financial year 2013-14. The State has proposed per DPRC following faculty: 01 Faculty Member – PR/RD: Rs. 20,000/- p.m, 01 Faculty IT: Rs. 20,000/-p.m, 01 Data Entry Operator Rs. 15,000/-p.m, Office Expenses: Rs. 20,000/- p.m., Electricity & Other Charges: Rs. 9,000/-p.m	Upto Rs. 10 lakh per annum per DPRC/ETC.	The CEC approved 02 faculty/DPRC for 10 DPRCs @ Rs. 0.20 lakh per faculty per month per DPRC
5	Distance learning Facility through SATCOM or IP based technology	 a. The State has proposed one unit of Satellite hub and Rs 200 lacs for the current financial year. b. The State has proposed 16 interactive Satellite terminals for Rs. 400 lacs and for the current financial year given a demand of Rs 160 lacs. Total Rs. 3.60 cr. 	Rs.5 Cr. for studio at State level, SIT cost to be proposed by State.	Not Accepted.

6	E-Panchayat	 (i) State proposed Rs. 13.57 Crores for computers in 2202 GPs and 555 VCs. (ii) Rs. 11.09 Crores for manpower engaged under e-Panchayat at State, district and block levels. 	only	The CEC approved computer for 2202 GPs only and not for VCs since they are not elected bodies. Accepted for continued support at State and District levels only. The Block level support was not approved.
7	Panchayat processes including provision of civic services to Panchayats with inadequate resource base	The State has proposed 2202 GPs to provide assistance of Rs 50,000 each with a total cost of Rs. 1101 Lac	Upto Rs.50,000 per year per Panchayat	Not Accepted. The State was advised to identify criteria for identifying panchayats with inadequate resource base.
8	Strengthening SEC:	The State Election Commission is at present housed in a rented building with no provision for conference Hall, storage facilities, parking etc. The State Government has already been moved for a plot of land and the proposal is at the final stage of allotment. It is proposed to start the construction of the ground floor of the building with future provision for first and second floor. The building will have an area of 744 sq meters in the ground floor. The estimate cost will be as follows: Land development : 10.00 lacs Boundary Wall : 20.00 lacs Water Supply : 10.00 lacs Construction of ground floor having 744 sqmtr : 134.00 lacs Furniture : 50.00 lacs 224.00 lacs		Not Accepted.

9	IEC	Already approved by CEC subject to 1% of plan fund.	1% of plan fund.	Accepted by CEC subject to 1% of plan fund.
10	PMU	Already approved by CEC subject to 5% of plan fund.	5% of plan fund.	Accepted by CEC subject to 5% of plan fund.

G. Proposal of Innovative practice relating to "Strengthening of Gram Panchayats Organisations in Mulbagal Taluka" in Karnataka.

The proposal is based on the experience of an Organisation named Aroghyam with its Gram Panchayat Organisation Development (GPOD project) which is addressing issues of enhance citizen participation, improve delivery of rural development programmes etc. The CEC advised the State on following :

- A) The State may submit the above proposal to CEC in its forthcoming meeting after approval of the State Steering Committee (SSC).
- B) The CEC also directed the State that few members of the CEC would like to visit the project area.
- **H.** The CEC approved proposal of RGPSA for incentivisation of States/ UTs for their performance on (i) Cumulative Devolution of powers to Panchayats and (ii) Incremental Devolution to Panchayats under the CSC of RGPSA (iii) apportionment of Rs. 15.00 cr. For this purpose from 5% of RGPSA Budget for 2013-14 which may be used for supervision and technical assistance activities described in para 4.5.1.1 of RGPSA guidelines.
- I. Scheme for incentivisation of e-enablement of Panchayats Guidelines: The CEC approved the guidelines for incentivisation of e-enablement of Panchayats as well as incurring of expenditure of Rs. 1.8 crore from the funds under RGPSA scheme during the 2013-14 or 2014-15 whenever the function is decided to be organised.